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IAASB CAG Agenda (May 2006)

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Materiality—Proposed ISA 320 “Clarity” Draft – May 2006 IAASB Agenda Item 9-E

CLEAN “CLARITY” DRAFT

PROPOSED INTERNATIONAL STANDARD ON AUDITING 320 (REVISED AND REDRAFTED)

MATERIALITY IN PLANNING AND PERFORMING AN AUDIT

(Effective for audits of financial statements for periods beginning on or after [date])

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Introduction

Scope of this ISA

1. This International Standard on Auditing (ISA) deals with the determination of materiality and its application in planning and performing an audit of financial statements. ISA 450, “Evaluation of Misstatements Identified During the Audit” deals with how materiality is used in evaluating misstatements identified during the audit of financial statements.

Effective Date

2. This ISA is effective for audits of financial statements for periods beginning on or after [date].

Materiality in the Context of an Audit

3. Financial reporting frameworks often discuss the concept of materiality in the context of the preparation and presentation of financial statements. Although financial reporting frameworks may discuss materiality in different terms, they generally explain that:
 - Misstatements, including omissions, are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements;
 - Judgments about materiality are made in the light of surrounding circumstances, and are affected by the size or nature of a misstatement, or a combination of both; and
 - Judgments about matters that are material to users of the financial statements are based on a consideration of the common financial information needs of users as a group.^{1 2} The possible effect of misstatements on specific individual users, whose needs may vary widely, is not considered.
4. Such a discussion, if present in the applicable financial reporting framework, provides a frame of reference to the auditor in determining a materiality level or levels for the audit. If the applicable financial reporting framework does not include a discussion of materiality, the elements referred to in paragraph 3 provide the auditor with such a frame of reference.
5. The auditor’s determination of a materiality level or levels is a matter of professional judgment, and is affected by the auditor’s perception of the financial information needs of users of the financial statements. In this context, it is reasonable for the auditor to assume that users:

¹ For example, the International Accounting Standards Board’s “Framework for the Preparation and Presentation of Financial Statements” indicates that, for a profit oriented entity, as investors are providers of risk capital to the enterprise, the provision of financial statements that meet their needs will also meet most of the needs of other users that financial statements can satisfy.

² In the case of a public sector entity, legislators and regulators are often the primary users of its financial statements.

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- (a) Have a reasonable knowledge of business and economic activities and accounting and a willingness to study the information in the financial statements with reasonable diligence;
- (b) Understand that financial statements are prepared and audited to levels of materiality;
- (c) Recognize the uncertainties inherent in the measurement of amounts based on the use of estimates, judgment and the consideration of future events; and
- (d) Make reasonable economic decisions on the basis of the information in the financial statements.³

The auditor’s determination of materiality in audits of financial statements prepared for a special purpose involves the consideration of the needs of specific users in the context of the objective of the engagement.

6. The auditor uses the concept of materiality both in planning and performing the audit, and in evaluating the effect of identified misstatements on the financial statements and the related auditor’s report
7. In planning the audit, the auditor makes judgments about the size of misstatements that will be considered material. These judgments affect the nature, timing and extent of audit procedures. The materiality level or levels determined when planning the audit do not necessarily establish a threshold below which misstatements identified during the audit will always be evaluated as immaterial. The circumstances related to some misstatements may cause the auditor to evaluate them as material even if they are below the materiality level or levels. As discussed in [proposed] ISA 450, the auditor considers not only the size but also the nature of any identified misstatements, and the particular circumstances of their occurrence, when evaluating their effect on the financial statements and the auditor’s report. However, when performing the audit, although the auditor is alert for misstatements that could be material because of their nature, it is not practicable to design audit procedures to detect such misstatements.

Objective to be Achieved

8. In relation this ISA, the objective of the auditor is to determine an appropriate materiality level or levels to enable the auditor to plan and perform the audit to reduce audit risk to an acceptably low level. (Ref: Para. A1)

Requirements

Determining Materiality when Planning the Audit

Materiality Level for the Financial Statements as a Whole

9. When establishing the overall audit strategy, the auditor shall determine a materiality level for the financial statements as a whole for purposes of:

³ The financial statements of a public sector entity may be used to make decisions other than economic decisions.

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- (a) Determining the nature, timing and extent of risk assessment procedures;
- (b) Identifying and assessing the risks of material misstatement; and
- (c) Determining the nature, timing and extent of further audit procedures. (Ref: Para. A3-A9)

Materiality Levels for Particular Classes of Transactions, Account Balances or Disclosures

10. When establishing the overall strategy for the audit, the auditor shall also consider whether, in the specific circumstances of the entity, there are particular classes of transactions, account balances or disclosures for which misstatements of lesser amounts than the materiality level for the financial statements as a whole could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements. In such circumstances, the auditor shall determine the materiality levels to be applied to those particular classes of transactions, account balances or disclosures. (Ref: Para. A10-A11)

Amounts Lower than the Materiality Level or Levels for Purposes of Assessing Risks and Designing Further Audit Procedures

11. To reduce the risk that the aggregate of detected and undetected misstatements in the financial statements exceeds the materiality level or levels determined for the audit, , the auditor shall determine an amount lower than the materiality level for the financial statements as a whole (and an amount or amounts lower than the materiality level for particular classes of transactions, account balances or disclosures, if applicable) for purposes of assessing the risks of material misstatement and designing further audit procedures to respond to assessed risks. (Ref: Para. A12)

Considerations as the Audit Progresses

12. The auditor shall revise the materiality level for the financial statements as a whole (and the materiality level for a particular class of transactions, account balance or disclosure, if applicable) in the event of becoming aware of information during the audit that would have caused the auditor to have determined different materiality levels initially. (Ref: Para. A13)
13. If the auditor concludes that lower materiality level or levels than that initially determined are appropriate, the auditor shall reconsider the lower amount or amounts determined for purposes of assessing risks of material misstatement and designing further audit procedures, and the appropriateness of the nature, timing and extent of further audit procedures.

Documentation

14. The auditor shall document:
- (a) The materiality level for the financial statements as a whole (see paragraph 9);
 - (b) The materiality level for a particular class of transactions, account balance or disclosure, if applicable (see paragraph 10);
 - (c) The amount or amounts determined for purposes of assessing risks of material misstatement and designing further audit procedures (see paragraph 11);

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- (d) Any changes made to (a)-(c) as the audit progressed (see paragraphs 12-13); and
- (e) How the amounts in (a)-(d) were determined.

Application Material

Materiality and Audit Risk (Ref: Para. 8)

A1. ISA 200, “Objective and General Principles Governing an Audit of Financial Statements,” requires the auditor to plan and perform the audit to reduce audit risk to an acceptably low level that is consistent with the objective of an audit. Audit risk is the risk that the auditor expresses an inappropriate audit opinion when the financial statements are materially misstated. Audit risk is a function of the risk of material misstatement of the financial statements and the risk that the auditor will not detect such misstatement. Materiality and audit risk are considered throughout the audit, in particular, when:

- (a) Identifying and assessing the risks of material misstatement (see ISA 315, “Understanding the Entity and Its Environment and Assessing the Risks of Material Misstatements”);
- (b) Determining the nature, timing and extent of further audit procedures (see ISA 330, “The Auditor’s Procedures in Response to Assessed Risks”); and
- (c) Evaluating the effect of uncorrected misstatements⁴ on the financial statements and the related auditor’s report (see ISA 450).

Determining Materiality when Planning the Audit

Considerations Specific to Public Sector Entities

A2. The determination of materiality level or levels in an audit of the financial statements of a public sector entity is influenced by legislative and regulatory requirements, and by public expectations around the visibility and sensitivity of public sector programs.

Materiality Level for the Financial Statements as a Whole

Use of Benchmarks in Determining Materiality (Ref: Para. 9)

A3. Determining a materiality level for the financial statements as a whole requires the exercise of professional judgment. A percentage is often applied to a chosen benchmark as a starting point in that determination. Factors that may affect the identification of an appropriate benchmark include the following:

- The elements of the financial statements (e.g., assets, liabilities, equity, income, expenses);

⁴ Uncorrected misstatements are misstatements that the auditor has accumulated during the audit and that management has not corrected.

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- Whether there are items on which the attention of the users of the particular entity’s financial statements tends to be focused (e.g., for the purpose of evaluating financial performance users may tend to focus on profit, revenue or net assets);
 - The nature of the entity, where the entity is at in its life cycle, and the industry and economic environment in which the entity operates;
 - The entity’s ownership structure and the way it is financed (e.g., if an entity is financed solely by debt rather than equity, users may put more emphasis on assets, and claims on them, than on the entity’s earnings); and
 - The relative volatility of the benchmark.
- A4. Examples of benchmarks that may be appropriate, depending on the circumstances of the entity, include categories of reported income such as profit before tax, total revenue, gross profit and total expenses, total equity or net asset value. Profit before tax from continuing operations is often used for profit-oriented entities. When profit before tax from continuing operations is volatile, other benchmarks may be more appropriate, such as gross profit or total revenues.
- A5. Once an appropriate benchmark has been identified, relevant financial data to be used in determining the materiality level for the financial statements as a whole is identified. Relevant financial data ordinarily includes prior periods’ financial results and financial positions, the period-to-date financial results and financial position, and budgets or forecasts for the current period, adjusted for significant changes in the circumstances of the entity (e.g., a significant business acquisition) and relevant changes of conditions in the industry or economic environment in which the entity operates. For example, when, as a starting point, the materiality level is determined for a particular entity based on a percentage of profit before tax from continuing operations, circumstances that give rise to an exceptional decrease or increase in such profit may lead the auditor to conclude that the materiality level is more appropriately determined using a normalized profit before tax from continuing operations figure based on past results.
- A6. The materiality level is determined in relation to the financial statements on which the auditor is reporting. Where the financial statements are prepared for a financial reporting period of more or less than twelve months, such as may be the case for a new entity or a change in the financial reporting period, the materiality level is determined in relation to the financial statements prepared for that financial reporting period.
- A7. Determining a percentage to be applied to a chosen benchmark requires the exercise of professional judgment. There is a relationship between the percentage and the chosen benchmark, such that the percentage to be applied to profit before tax from continuing operations will normally be higher than the percentage to be applied to total revenue. For example, the auditor may consider five percent of profit before tax from continuing operations to be appropriate for a profit oriented entity in a manufacturing industry, while the auditor may consider one percent of total revenue or total expenses to be appropriate for a not-for-profit entity. A higher or lower percentage, however, may be deemed appropriate in the circumstances.

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Considerations Specific to Small Entities

A8. When an entity’s profit before tax from continuing operations is consistently nominal, as might be the case for an owner-managed business where the owner takes much of the profit before tax in the form of remuneration, a benchmark such as profit before remuneration and tax may be more relevant.

Considerations Specific to Public Sector Entities

A9. In an audit of a public sector entity, total cost or net cost (expenses less revenues or expenditure less receipts) may be appropriate benchmarks for program activities. Where a public sector entity has custody of public assets, assets may be an appropriate benchmark.

Materiality Levels for Particular Classes of Transactions, Account Balances or Disclosures

(Ref: Para. 10)

A10. Factors that may affect the auditor’s consideration of whether to determine materiality levels to be applied to particular classes of transactions, account balances or disclosures include the following:

- Whether law, regulations or the applicable financial reporting framework affect users’ expectations regarding the measurement or disclosure of certain items (e.g., related party transactions, and the remuneration of management and those charged with governance).
- The key disclosures in relation to the industry in which the entity operates (e.g., research and development costs for a pharmaceutical company).
- Whether attention is focused on a particular aspect of the entity’s business that is separately disclosed in the financial statements (e.g., a newly acquired business).

A11. In considering whether, in the specific circumstances of the entity, such classes of transactions, account balances or disclosures exist, the auditor may find it useful to obtain an understanding of the views and expectations of those charged with governance and management.

Amounts Lower than the Materiality Level or Levels for Purposes of Assessing Risks and Designing Further Audit Procedures (Ref: Para. 11)

A12. Planning the audit solely to detect individually material misstatements overlooks the fact that the aggregate of individually immaterial misstatements may cause the financial statements to be materially misstated, and leaves no margin for possible undetected misstatements. The amount or amounts the auditor determines for purposes of assessing the risks of material misstatement and designing further audit procedures to respond to assessed risks is set to reduce to an appropriately low level the probability that the total of detected and undetected misstatements in the financial statements exceeds the materiality level or levels. The determination of this amount or amounts is not a simple mechanical calculation and requires the auditor to exercise professional judgment. It is affected by the auditor’s knowledge of the entity, updated during the execution of the risk assessment procedures, and by the nature and extent of misstatements accumulated in previous audits (e.g., for an entity with a history of large or numerous misstatements accumulated in previous audits, the amount or amounts so determined are lower than if such misstatements were not present).

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Considerations as the Audit Progresses (Ref: Para. 12-13)

A13. The materiality level for the financial statements as a whole (or the materiality level for a particular class of transactions, account balance or disclosure, if applicable) may need to be revised as a result of a change in circumstances that occurred during the audit, new information, or a change in the auditor’s understanding of the entity and its operations as a result of performing further audit procedures. For example, if during the audit it appears as though actual financial results are likely to be substantially different from the anticipated period end financial results that were used to determine the materiality level or levels, the auditor may need to revise the materiality level or levels.

Communications with Those Charged with Governance

A14. [Proposed] ISA 260 (Revised), “Communication with Those Charged with Governance” establishes standards and provides guidance on communications about materiality with those charged with governance.